## AMENDED IN ASSEMBLY JUNE 28, 1999 AMENDED IN SENATE APRIL 19, 1999

## SENATE BILL

No. 738

## Introduced by Committee on Insurance (Senators Speier (Chair), Escutia, Figueroa, Johnson, Lewis, and Sher)

February 24, 1999

An act to amend Sections 22000, 22001, 22002, 22003, 22004, 22005, 22006, 22007, 22008, 22008.5, and 22009 of, to amend and renumber Sections 22008.5 and Section 22013 of, and to repeal Sections 22008, 22010, 22010 and 22011 of, the Welfare and Institutions Code, relating to health care coverage.

## LEGISLATIVE COUNSEL'S DIGEST

SB 738, as amended, Committee on Insurance. Long-term care program.

Existing law establishes the California Partnership for Long-Term Care Pilot Program. The purpose of the program is to link private long-term care insurance and health care service plan contracts that cover long-term care with the in-home supportive services program and Medi-Cal and to provide Medi-Cal benefits to certain individuals who have income and resources above the eligibility levels for receipt of medical assistance, but who have purchased certified private long-term care insurance policies and subsequently exhausted the benefits of these private policies. The State Department of Health Services is required to serve as the lead agency in administering the pilot program and to certify

SB 738 — 2 —

long-term care policies and health care service plan contracts under the pilot program.

Existing law provides that the resource protection provided by the pilot program shall be effective only for long-term care policies and health care service plans delivered, issued for delivery, or renewed during an enrollment period of July 1, 1993, to June 30, 2000, inclusive, or before the termination of the pilot program, whichever is sooner. The director is required to annually report to the Legislature regarding the progress of the pilot program by January 1 of each year.

This bill would make the pilot program a permanent program applicable to long-term care policies and health care service plans delivered, issued for delivery, or renewed after July 1, 1993. The bill would eliminate the requirement that the State Department of Health Services be the lead agency for the program as well as the annual reporting requirement.

The bill would provide, in addition to the existing requirement that the State Department of Health Services certify long-term care policies and health care service plan contracts under the program, that the Department of Insurance approve these policies and contracts be approved by the Department of Insurance, and would revise the criteria for certification and approval.

The bill would require the director to provide the annual progress report to the Legislature, unless otherwise excused by the Legislature.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: no.

The people of the State of California do enact as follows:

- 1 SECTION 1. Section 22000 of the Welfare and 2 Institutions Code is amended to read:
- 3 22000. The California Partnership for Long-Term
- 4 Care Program is hereby established.
- 5 SEC. 2. Section 22001 of the Welfare and Institutions
- 6 Code is amended to read:
- 7 22001. The purpose of the program is to link private
- 8 long-term care insurance and health care service plan
- 9 contracts that cover long-term care with the In-Home

-3-**SB** 738

Supportive Services program (Article 7 (commencing with Section 12300) of Chapter 3 of Part 3 of Division 9) Medi-Cal, and to provide specified services benefits and supportive specified Medi-Cal

benefits to the purchasers of approved and certified

- insurance policies and health care service plan contracts who qualify under the special provisions of this division.
- SEC. 3. Section 22002 of the Welfare and Institutions 8 9 Code is amended to read:
- 22002. The State Department of Health Services shall 10 11 seek any federal waivers and approvals necessary to accomplish the purposes of this division. 12

13

37

- SEC. 4. Section 22003 of the Welfare and Institutions 14 Code is amended to read:
- 22003. (a) Individuals who participate 15 16 program and have resources above the eligibility levels 17 for receipt of medical assistance under Title XIX of the 18 Social Security Act (Subchapter XIX (commencing with 19 Section 1396) of Chapter 7 of Title 42 of the United States 20 Code) shall be eligible to receive those in-home 21 supportive services benefits specified bv the 22 Department of Social Services, and those Medi-Cal 23 benefits specified by the State Department of Health Services, for which they would otherwise be eligible, if, 25 prior to becoming eligible for benefits, they have 26 purchased a long-term care insurance policy or a health 27 care service plan contract covering long-term care that 28 has been approved by the Department of Insurance and certified by the State Department of Health Services 30 pursuant to Section 22005.
- (b) Individuals may purchase approved and certified 32 long-term care insurance policies or health care service plan contracts which cover long-term care services in 34 amounts equal to the resources they wish to protect, so 35 long as the amount of insurance purchased exceeds the 36 minimum level set by the State Department of Health Services pursuant to Section 22009.
- 38 (c) The resource protection provided by this division shall be effective only for long-term care policies, and health care service plan contracts that cover long-term

**SB 738** 

care services, when the policy or contract is delivered, issued for delivery, or renewed on or after July 1, 1993.

- 3 SEC. 5. Section 22004 of the Welfare and Institutions Code is amended to read:
- 5 22004. Notwithstanding other provisions of law, the 6 resources, to the extent described in subdivision (c), of an individual who purchases an approved and certified long-term care insurance policy or health care service plan contract which covers long-term care services shall 10 not be considered by:
- (a) The State Department of Health Services in 12 determining:
  - (1) Medi-Cal eligibility.

11

13 14

17

18

19

21

22

24

- (2) The amount of any Medi-Cal payment.
- (3) The amount of any subsequent recovery by the 15 16 state of payments made for medical services.
  - (b) The State Department of Social Services in determining:
  - (1) Eligibility for in-home supportive services provided pursuant to Article 7 (commencing Section 12300) of Chapter 3 of Division 9.
- (2) The amount of any payment for in-home 23 supportive services.
- (c) The resources not to be considered as provided by 25 this section shall be equal to, or in some proportion set by State Department of Health Services or State Department of Social Services that is less than equal to, the amount of long-term care insurance payments or benefits made as described in Section 22006.
- SEC. 6. Section 22005 of the Welfare and Institutions 30 31 Code is amended to read:
- 32 22005. The Department of Insurance shall only 33 approve and the State Department of Social Services shall
- 34 only certify long-term care insurance or a health care
- 35 service plan contract that meets the requirements of
- 36 Chapter 2.6 (commencing with Section 10230) of Part 2
- 37 of Division 2 of the Insurance Code, excepting the
- 38 requirements of Sections 10232.1, 10232.2, 10232.25,
- 10232.8, 10232.9, and 10232.92, of the Insurance Code, or

**SB** 738

approval of the health care service plan contract by the Department of Corporations

22005. The State Department of Health Services shall 4 only certify a long-term care insurance policy that has 5 been approved by the Department of Insurance as 6 meeting the requirements of Chapter 2.6 (commencing with Section 10230) of Part 2 of Division 2 of the Insurance 8 Code, excepting the requirements of Sections 10232.1, 10232.2, 10232.25, 10232.8, 10232.9, and 10232.92 of the 10 Insurance Code, and that provides all of the items specified in subdivisions (a) to (e), inclusive, and shall 12 only certify a health care service plan contract that has 13 been approved by the Department of Corporations 14 pursuant to Chapter 2.2 (commencing with Section 1340) 15 of Division 2 of the Health and Safety Code as providing 16 substantially equivalent coverage to that required by 17 Chapter 2.6 (commencing with Section 10230) of Part 2 18 of Division 2 of the Insurance Code and that provides all 19 of the following:

20 (a) Individual assessment and case management by an 21 entity that is independent of the insurer.

22

26 27

30

- (b) Levels and durations of benefits that meet 23 minimum standards set by the State Department of 24 Health Services or the State Department of Social Services pursuant to Section 22009.
  - (c) Protection against loss of benefits due to inflation.
  - (d) A periodic record issued to the insured including an explanation of insurance payments or benefits paid which count toward Medi-Cal asset protection under this division.
- 31 (e) Compliance with any other requirements imposed by regulations adopted by the State Department of 32 Health Services or the State Department of Social Services and consistent with the purposes of this division.
- 35 SEC. 7. Section 22006 of the Welfare and Institutions 36 Code is amended to read:
- 22006. The State Department of Health Services, in 37 determining eligibility for Medi-Cal, 38 and the Department of Social Services, in determining eligibility for in-home supportive services, shall exclude resources

SB 738 **—6**—

6

9

12

17

23

29

1 up to, or equal to, the amount of insurance payments or 2 benefits paid by approved and certified long-term care 3 insurance policies or health care service plan contracts 4 which cover long-term care services to the extent that the 5 benefits paid are for any of the following:

- (a) In-home supportive services benefits specified in regulations adopted by the State Department of Social Services pursuant to Section 22009.
- (b) Medi-Cal benefits as specified in regulations 10 adopted by the State Department of Health Services pursuant to Section 22009.
- (c) Services delivered to insured individuals in a 13 community setting as part of an individual assessment 14 and case management program provided by an entity approved by the State Department of Health Services as 16 an entity independent of the insurer.
- (d) Services the insured individual receives 18 meeting the disability criteria for eligibility for long-term 19 care benefits established by the State Department of 20 Health Services.
- SEC. 8. Section 22007 of the Welfare and Institutions 21 22 Code is amended to read:
- 22007. The program shall be designed so that the 24 estimated aggregate state expenditures for long-term 25 care services for individuals participating in the program 26 do not exceed the aggregate expenditures that would be made for these services under the Medi-Cal program in effect prior to the implementation of this program.
- SEC. 9. Section 22008 of the Welfare and Institutions 30 Code is repealed.
- 31 SEC. 9. Section 22008 of the Welfare and Institutions 32 *Code is amended to read:*
- 33 22008. Advice and counseling shall may be provided 34 by the Health Insurance Counseling and Advocacy 35 program within the California Department of Aging to 36 individuals interested in purchasing long-term care 37 insurance or health care service plan contracts which that 38 cover long-term care services approved and certified 39 pursuant to this division. This counseling and advice may 40 be provided by the Health Insurance Counseling and

**— 7 — SB** 738

Advocacy Program within the Department of Aging, as 2 well as by others.

SEC. 10. Section 22008.5 of the Welfare and Institutions Code is amended and renumbered to read:

<del>22008.</del>

3

5

6

15

17

20

21

26

30

37

22008.5. Individuals who participate in the program remain eligible for those in-home supportive services benefits and those Medi-Cal benefits for which they are eligible under the program for the life of the purchaser of the policy or contract, as long as the 10 purchaser maintains his or her insurance policy or health 12 care service plan contract in force, or otherwise qualifies 13 for continued benefits in accordance with regulations 14 promulgated by the departments.

- SEC. 11. Section 22009 of the Welfare and Institutions 16 Code is amended to read:
- 22009. (a) The State Department of Health Services 18 shall adopt regulations to implement this division, including, but not limited to, regulations which establish:
  - (1) The population and age groups that are eligible to participate in the program.
- (2) The minimum level of long-term care insurance or 23 long-term care coverage included in health care service plan contracts that must be purchased to meet the 25 requirement of subdivision (b) of Section 22003.
- (3) The amount and types of services that a long-term 27 care insurance policy or health care service plan contract 28 which includes long-term care services must cover to meet the requirements of Section 22005.
- (4) Which entities are approved as independent of the 31 insurer to deliver individual assessment management services to individuals in a community setting as required by subdivision (c) of Section 22006.
- 34 (5) The disability criteria for eligibility for long-term 35 care benefits as required by subdivision (d) of Section 36 22006.
- (6) The specific eligibility requirements for receipt of 38 the Medi-Cal benefits provided for by the program, and those Medi-Cal benefits for which participants in the program shall be eligible.

SB 738 **—8** —

5

6

9

10 11

13

17

21

23

24

25

35

(b) The State Department of Social Services shall also adopt regulations to implement this division, including, but not limited to, regulations that establish:

- (1) The specific eligibility requirements for in-home supportive services benefits.
- (2) Those in-home supportive services benefits for which participants in the program shall be eligible.
- (c) The State Department of Health Services and the State Department of Social Services shall also jointly adopt regulations that provide for the following:
- (1) Continuation of benefits beyond the termination 12 of the program pursuant to Section 22008 22008.5.
- (2) The protection of a participant's resources 14 pursuant to Section 22004, and the ratio of resources to 15 long-term benefit payments described care as 16 subdivision (c) of Section 22004.
- (d) The departments shall adopt emergency 18 regulations pursuant to Chapter 3.5 (commencing with 19 Section 11340) of Part 1 of Division 3 of Title 2 of the 20 Government Code to implement this division. adoption of regulations pursuant to this section in order to implement this division shall be deemed to be an emergency and necessary for the immediate preservation of the public peace, health, or safety.
- Notwithstanding Chapter 3.5 (commencing 26 Section 11340) of Part 1 of Division 3 of Title 2 of the 27 Government Code. emergency regulations 28 pursuant to this section shall not be subject to the review 29 and approval of the Office of Administrative Law. The 30 regulations shall become effective immediately 31 filing with the Secretary of State. The regulations shall not 32 remain in effect more than 120 days unless the adopting agency complies with all of the provisions of Chapter 3.5 34 (commencing with Section 11340) as required subdivision (c) of Section 11346.1 of the Government 36 Code.
- SEC. 12. Section 22010 of the Welfare and Institutions 37 38 Code is repealed.
- SEC. 13. Section 22011 of the Welfare and Institutions 39 40 Code is repealed.

\_\_9\_\_ SB 738

1 SEC. 14. Section 22013 of the Welfare and Institutions 2 Code is amended and renumbered to read:

22010. (a) In implementing this division, the State
Department of Health Services may contract, on a bid or
nonbid basis, with any qualified individual, organization,
or entity for services needed to implement the project,
and may negotiate contracts, on a nonbid basis, with
long-term care insurers, health care service plans, or
both, for the provision of coverage for long-term care
services that will meet the certification requirements set
forth in Section 22005 and the other requirements of this
division.

(b) In order to achieve maximum cost savings, the Legislature declares that an expedited process for issuing contracts pursuant to this division is necessary. Therefore, contracts entered into on a nonbid basis pursuant to this section shall be exempt from the requirements of Chapter 1 (commencing with Section 10100) and Chapter 2 (commencing with Section 10290) of Part 2 of Division 2 of the Public Contract Code.